GOVERNMENT OF MADRAS.

Secrt. II-28—55.000—27-10-52

P.W (1953) Department.

Go. Ms No. 2473

dated 6-6-53

[For Mysore Govt.]

Superintendent

FOR MYSORE STATE

(ABSTRACT)

ELECTRICITY DEPARTMENT - Delegation of powers - Bills of pay and Travelling Allowance relating to non-gazetted staff - Drawal by Accounts Officer, Madras Electricity System, and Chief Accountants of System Offices and Construction Circles.

Public Works Department.

G.O.Ms.No.2473 Dated 6th June 1953.

Read: From the Chief Engineer (Electricity) No.66/X/RA/DCA/52-1 dated 13-9-1952.
From the Accountant General, No.W5.AA.454 dated 2-12-1952
From the Chief Engineer (Electricity) No.66/X/RA/DCA/52 dated 17-3-1953.

Order:

The Government approve the proposal of the Chief Engineer (Electricity) that the Chief Accountants of the System officers and Construction Circles and the Accounts Officer, Madras Electricity System, be authorised to draw bills of pay and travelling allowance in respect of the accounts staff and technical and other non-gazetted staff in the System or Circles concerned in the Government Electricity Department, and to sign them in their individual capacity as Accounts Officers of the Systems and Circles concerned, provided the bills are covered by sanctions and the travelling allowance bills are countersigned by the appropriate controlling officers.

2. The Chief Engineer (Electricity) is requested to send proposals for necessary amendments to the Madras Electricity Department Manual Volume I with reference to the orders in paragraph 1 above.

(By order of the Governor of Madras)

T.M.S.Mani
Secretary to Government.

To The Chief Engineer (Electricity)
The Accountant General through Finance.
Sri A.Balakrishnan, Accountant General, Madras.
Copy to Finance Department.
Copy to P sections, P.W.D.
Copy to Andhra Govt | Mysore Govt ✓

True copy/Forwarded/By order.

mk.6653 Superintendent.

Copy of letter No.66/X/F.A./DCA.V/52-1 dated 13-9-52 from the Chief Engineer (Electricity) to the Secretary to Government, P.W.D., Madras.

Sub: Electricity Department- Re-organisation of Accounts Branch - Enhancement of monetary limits of powers of Chief Accountants and Deputy Chief Accountants.

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Ref: 1. My letter No.192-X/S1-2/51-1 dated 15-5-51.

..

Pending consideration of the proposals contained in my letter cited above, I request that the Government may be pleased to delegate powers in advance to the Accounts Officer, Madras Electricity System and the Chief Accountants of the System Offices and Construction Circles of this Department, authorising them to pass bills of non-gazetted staff for pay and allowances as 'Accounts Officers' of the System and Circles provided they are covered by sanctions and the travelling allowance bills are countersigned by the Controlling Officers.

2. The necessity for the delegation of powers proposed above is keenly felt for the following reasons:-

(a) the Accountsng Officer, Madras Electricity System and Chief Accounts of Systems are drawing officers. But, in their capacity as they pass pay bills and Travelling Allowance bills of non-gazetted staff of Systems signed 'for S.E.' instead of signing in their own ca designation as Accounts Officer or Chief Accountant.

I consider their signing 'for Superintending Engineer' is not necessary and they can be authorised to sign in their capacity as Chief Accountants (or Accounts Officer), as they are responsible for all payments and bills.

(b) Further, the Generation Circles at Erode and Madras are formed purely as functional Circles mainly for technical control of Generating Stations, and transmission lines. The accounts of the Power House works and the transmission lines relating to each System are however maintained by the Chief Accountants of the respective Systems as before the formation of the new Circles. The Chief Accountants continuing to draw pay and travelling allowance bills of non-gazetted staff 'for Superintending Engineer' results in the anomaly of their having to sign the bills for two Superintending Engineers or one Superintending Engineer's designation being used for the bills of staff working under another Superintending Engineer.

(c) The Chief Accountants and (Accounts Officer, MadrasElectricity System) are analogous to Treasury Officers, in so far as this Department is concerned and they can be authorised to take full responsibility for bills checked and passed by them.

3. In the above circumstances, I request that Government Orders on my proposal in para 1 above may kindly be issued urgently and communicated to me.

(True copy)

Copy of Government Endorsement No.2845-P/I/51-9 P.W. dated 25-9-1952.

Referred to the Accountant General, Madras for early remarks with reference to his letter No.W5.AA.1186 dated 5-12-1951.

(True copy)

Copy of letter No.W5.AA.454 dated 2nd December, 1952 from the Accountant General, Madras to the Secretary to Government, P.W.D., Madras.

Sub: Electricity Department - Reorganisation of Accounts Branch - Enhancement of monetary limits of powers of Chief Accountants and Deputy Chief Accountants.

Ref: Letter from the Chief Engineer (Electricity) 66/X/RA/DCA/V-52-1 dated 13-9-52 and Government Endorsement No.2845-P/I/51-9 dated 25th September, 1952, thereon.

With reference to Government endorsement on the letter from the Chief Engineer (Electricity) referred to above, I have to state that the proposal of the Chief Engineer to delegate to the Chief Accountants the power of drawing bills of pay and T.A. of non-gazetted staff and of signing them in their own designation may be accepted in respect of the accounts staff only and not of the technical and other non-gazetted staff. The latter category cannot be considered to be under the administrative control of the Chief Accountant- vide para 1 of Appendix I read with para 2 of Appendix II to G.O.530 dated 28th February 1935.

(True copy)

Copy of letter No.66/X/RA/DCA-52 dated 14/17-3-1953 from the Chief Engineer (Electricity) to the Secretary to Government, P.W.D., Madras.

Sub: Electricity Department - Reorganisation of the Accounts Branch - Enhancement of monetary limits of power of Chief Accountants and Deputy Chief Accountants.

Ref: Govt. P.W.D. Endt. No.2845-P/I/51-11 dated 6-12-52.

...

In his letter No.W5.AA.454 dated 2-12-52 to the Government, the Accountant General, has stated that my proposal to delegate to the Chief Accountants the power of drawing bills of pay and Travelling Allowance of non-gazetted staff and of signing them in ~~order~~ their own designation may be accepted in respect of the Accounts Branch staff only and not of the technical and other non-gazetted staff. The reason stated was that the technical

staff cannot be considered to be under the administrative control of the Chief Accountant.

2. In the existing set up, the Chief Accountant draws the bills for pay and Travelling Allowance of the entire non-gazetted staff of the system, both Accounts Branch and Technical Sections. In respect of the technical staff the pay bills are drawn on the strength of the duty change returns rendered to the Central Office by the respective field officers and T.A. claims are counter-signed by the respective controlling officers under whose administrative control such staff are working. As already explained in para 2 (b) of my letter No.66/X/FA/DCAV/52-1 dated 13-9-1952 the Accounts Officers signing 'For Superintending Engineer' results in the anamoly of their having to sign the bills for two Superintending Engineers or one Superintending Engineer's designation being used for the bills of staff working under the control of another Superintending Engineer.

3. The Accounts Branch Reorganisation Scheme sanctioned in G.O.Ms.No.3584 P.W.D.dated 24-9-49 envisages transfer of responsibility in accounts matters including passing of bills to the Accounts Branch Officers. The Accounts Officers of this Department are analogous to Treasury Officers and they are held personally responsible for all payments and bills. The responsibility for proper maintenance of Service Books and leave accounts etc. also vest in them. It will therefore be consistant that the full responsibility for bills checked and passed by them is placed on them by authorising them to sign such bills in their capacity as 'Accounts Officers'.

4. In this connection I may cite as a precedent, the case of the Senior Accounts Officer in the office of the Joint Director of Agriculture, who has been authorised to draw and sign in his own designation as 'Accounts Officer' pay and travelling allowance bills relat to the staff of the Engineering Branch and at Headquarters are not under his administrative control -vide copy of letter No.SS.3.319/49 dated 2-4-49 of the Joint Director of Agriculture to Government and G.O.Ms.3225 Development Department, dated 16-6-1949. It is also understood that the Secretaries and Treasurers of the Government General Hospital and Medical College have been authorised to draw and sign bills in their own designation in respect of not only the clerical staff under their control but also the staff of the Medical Subordinate Service who are not working under their direct administrative control.

5. Inthe above circumstances, I request that the Government may be pleased to delegate powers to the Account Officer, Madras Electricity System and the Chief Accountant of the System Officers and construction Circles of this Department also, authorising them to pass bills of all non-gazetted staff for pay and allowances as 'Accounts Officers of the System of Circles.

(True copy)

Copy of letter R.Dis.No.SS.3.319/49 dated 24-6-49 from the Joint Director of Agriculture, Madras to the Manager, Reserve Bank of India, Madras.

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Sub: Delegation of powers - Drawing of contingent Bills and passing vouchers relating to Engineering section Senior Accounts Officer in the office of the Joint Director of Agriculture - Authorised.

Ref: G.O.Ms.No.3225, Development Department dated 16-6-49.

...

Government in their order No.Ms.3225, Development Department, dated 16-6-1949, have authorised the Senior Accounts Officer to pass vouchers and draw contingent bills, pay and travelling allowance bills relating to the Engineering Branch at Headquarters on my behalf.

I, hereby authorise the Reserve Bank of India, Madras to accept the Signature of the Senior Accounts Officer on all Bills drawn and vouchers passed relating to the Engineering Section.

I furnish herewith specimen signature of the Senior Accounts Officer Sri P. Sriramamoorthy, BA, duly countersigned by me.

(True copy)

Superintendent.

16/1653

EXTRACT OF N.F.OF C.NO.2845/P/I/51.

P.W.(I4)

Electricity Dept.- Monetary limits of powers of Chief Accountants and Deputy Chief Accountants - Enhanced delegation of powers.

Ref: From the C.E.(E) letter No.192-X/51-1 d/15-5-51
From the A.G.,letter No.W5.AA.1186 d/5-12-51.

The file relates to the proposals of the C.E.(E) for the delegation of enhanced powers to the Chief Accountants and Deputy Chief Accountants of the Elecy. Dept. in the matter of passing bills and making payments. The statement at p.3 c.f. sets out in one view the powers now exercised by these officers in this regard, the enhanced powers proposed and the reasons adduced in support of the proposals. The A.G.,Madras who was consulted on the C.E.(E)'s proposals, has stated that until final orders are passed on the question of duties and responsibilities of the C.C.A., it will not be possible for him to offer his remarks on the present proposals. The question referred to by the A.G., is separately under consideration and final orders have not been issued on it. The present positio is that the C.E.(E) has been asked to offer his remarks on the A.G.'s suggestions and his reply is awaited. In view of the above position, no action on the proposa of the C.E.(E) in this file seem called for at present.

2. This file may lie over till orders are issued in the connected file referred to above or till 25-4-52 whichever is earlier.

T.P.K./29-3-52.

From the C.E.(E) No.955-K/51-4 d/25-3-52.

Please see the reminder from the C.E.(E). an interim reply as in the draft memo on p.18 c.f. may be sent to him.

T.P.K./31-3-52

P.W.D.(I4).

With reference to para 2 overleaf it is submitted that orders have not yet been issued in the file referred to at 'X' overleaf. This file may therefore lie over till 25-5-52 or till orders are issued in that file, whichever is earlier.

T.P.K./5-5-52.

With reference to para 2 overleaf, it is submitted that orders have not yet been issued in the file referred to at 'X' overleaf. This file may therefore lie over till 10-6-52 or till orders are issued in that file, whichever is earlier.

T.P.K./28-5-52.

With reference to para 2 overleaf, it is submitted that orders have not yet been issued in the file referred to at 'X' overleaf. The file may therefore lie over till 1-7-52 or till orders are issued in that file, whichever is earlier.

K.S.M./12-6-52.

With reference to para 2 overleaf it is submitted that orders have not yet been issued in the file referred to at 'X' overleaf. This file may therefore lie over till 1-8-52 or till orders are issued in that file, whichever is earlier.

T.P.K.
7-7-52

With reference to para 2 on p.1 ante, it is submitted that orders have not yet been issued in this file referred to at 'X' on p.1 ante. This file may therefore lie over till 25-8-52 or till orders are issued in that file whichever is earlier.

T.P.K.
2-8-52

With reference to para 2 on p.1 ante, it is submitted that orders have not yet been issued on the file referred to at 'X' on p.1 ante. This file may therefore be lie over till 25-9-52, or till orders are issued in that file, whichever is earlier.

T.P.K.
26-8-52.

From the C.E.(E)No.66/X/FA/DCA/V/52-1
d/13-9-52
P.W.D.Endt. No.2845-P/I/51-9 dated 25-9-52
From the A.G. No.E5.AA.454 dated 4-12-52
P.W.D. Endorsement No.2845-P/I/51 11 d/6-12-52
From the C.E.(E) No.66/X/FA/DCA/52 dated 17-3-

The file relates to the proposals of the C.E.(E) for the delegation of enhanced powers to the Chief Accountants and Dy.Chief Accountants of the Elecy.Dept. in the matter of passing bills and making payments, as shown in the statement at p.3 c/. The A.G.,Madras who was consulted on the above proposals, has stated that until final orders are passed on the question of duties and responsibilities of the Chief Controller of Accounts, it will not be possible for him to offer his remarks on the present proposals. The question referred to at 'X' above is separately under consideration and final orders have not been issued on it. The present position is that the connected file has been sent to the C.E.(E) u.o. for re-examination of the question in consultation with the A.G. In view of the above position, action has not been taken so far on the C.E.(E)'s proposal at 'A' above.

2. In the meanwhile, the C.E.(E) has proposed that pending consideration of his proposals referred to at 'A' above, powers may be delegated in advance to the Accounts Officer, Madras Elecy. System and the Chief Accountants of the System Offices and Construction circles of Elecy.Dept. authorising them to pass

bills of the non-gazetted staff for pay and allowances as 'Accounts Officers' of the System and Circles, provided they are covered by sanctions and the travelling allowance bills are countersigned by the controlling officers. The following reasons have been adduced in support of this proposals:-

(i) Though the Accounts Officer, M.E.S. and Chief Accountants of Systems are drawing officers, they sign pay bills and travelling allowance bills of non-gazetted staff of systems for the S.E. instead of signing under their own designation. There is no need for such a procedure and the above officers can be authorised to sign in their own capacity as they are responsible for all payments and bills.

(ii) The Generation Circles at Erode and Madras are formed purely as functional Circles mainly for technical control of Generating Stations, and transmission lines. The accounts of the power house works and the transmission lines relating to each system, are however, maintained by the Chief Accountants of the respective systems as before the formation of the new Circles. The procedure whereby the Chief Accountants continue to draw pay and travelling allowance bills of non-gazetted staff 'for Superintending Engineers' results in the anomaly of their having to sign the bills for two Superintending Engineers or one Superintending Engineer's designation being used for the bills of staff working under another Superintending Engineer.

(iii) The Chief Accountants and Accounts Officer, Madras Elecy.System, are analogous to Treasury Officers in so far as the Elecy.Dept. is concerned and they can be authorised to take full responsibility for bills checked and passed by them

3. The A.G. who was consulted with reference to the C.E.(E)'s proposal in para 2 on pp.4-5 above, has stated that it may be accepted in respect of the accounts staff only and not the technical and other non-gazetted staff as this category cannot be considered to be under the administrative control of the Chief Accountant according to para 1 of Appendix I read with para 2 of Appendix II to G.O.530 W,dated 28-2-1935. With reference to the above remarks of the A.G., the C.E.(E) has stated that in the existing set up, the Chief Accountant draws the bills for pay and travelling allowance of the entire non-gazetted staff of the System both of the Accounts Branch and Technical Sections, and that in respect of the technical staff, the pay bills are drawn on the strength of the duty charge returns rendered to the Central office by the respective field officers, while the travelling allowance claims are countersigne by the respective controlling officers under whose adm administrative control such staff is working. He has also stated that the Accounts Branch Reorganisation Scheme sanctioned in G.O.Ms.No. 3584 P.W.dated 24-9-19 envisages transfer of responsbility in accounts matter including passing of bills, to the Accounts Branch officers, that the Accounts Officers are personally responsible for all payments, bills and proper maintenance of service books, leave accounts etc., and that it will therefore be consistent that full responsibility for bills checked and passed by them is placed on them by authorising them to sign such bills in their own capacity as Accounts Officers. In this connection, the C.E.(E) has cited, as a precedent the case of the Senior Accounts in the Office of the

Joint Director of Agriculture, who has been authorised to draw and sign under his own designation as 'Accounts Officer' , the pay and travelling allowance bills relating to the staff of the Engineering Branch ~~and~~ at Headquarters who are not under his administrative control. He has also pointed out that the Secretaries and Treasurers of the Govt. General Hospital and Medical Colleges appear to have been authorised to draw and sign bills in their own designation in respect of not only the clerical staff under their control, but also in respect of the staff of the medical subordinate service who are not working under their direct ~~con~~ administrative control. In the circumstances stated above, the C.E.(E) has pressed for approval of this proposal at 'M' on p. ante.

4. Attention is in this connection invited to para 2 of the Joint Director of Agriculture's letter dated 2-4-49 which led to the issue of orders ~~e~~ in G.O.Ms.No.3225 Dev. dated 16-6-49 which is cited by the C.E.(E) as a precedent in support of his present proposal. It will be seen therefrom that the reasons adduced in support of the delegation of powers to the Senior Accounts Officer in the office of the Joint Director of Agriculture, in that case are similar to those now urged by the C.E.(E) in support of his proposal in the present case. TheA.G. did not have any objection to the proposal of the Joint Director of Agriculture in the above case. In view of this and the reasons put forth by the C.E.(E) in support of his present proposal (as set out in para 3 above) and particularly in view

inview of the precedents referred to at 'S' on p. ante, there seems to be no objection to the proposals of the C.E.(E) to the Chief Accountants of the Systems offices and construction circles, and the Accounts Officer, M.E.S., being vested with powers to draw bills of pay and travelling allowances in respect of the accounts, technical and other non-gazetted staff and of signing them in their own capacity as Accounts Officers of the System and Circles concerned, being accepted.

5.Finance may see for remarks, if any.

K.S(ankunni Menon)
16-5-53.

T.R(amakrishnan)
18-5-53.

Fin.(B.G.).

The notes of P.W.on pp. above may be peruse In the circumstances explained the delegation of powers proposed at 'A' above may be agreed to in this Dept.

XX
27-5-53

P.W.(I4)

The proposal relates to the recommendation of the C.E.(-) for the delegation of powers to the Accounts Officer, Madras Electricity System, and the Chief Accountants of the System offices and construction circles of the Elecy.Dept. to pass bills of all non-gazetted staff of the Dept. for pay and allowances as 'Accounts Officers' of the System and Circles, provided the bills are covered by sanctions

and the travelling allowance bills are countersigned by the Controlling Officers. The Accountant General has suggested that the above proposal may be accepted in respect of the accounts staff only and not the technical and other non-gazetted staff. But the C.E.(E) has pressed for approval of his proposal at 'A' above, in respect of all non-gazetted staff whether accounts, technical or otherwise. The proposal has been examined in the typed note of this Dept. pp. 4-7 ante and this Dept. has proposed to accept the recommendation of the C.E.(~) at 'A' above. The Finance Dept. agrees with this Dept.'s proposal. A draft order is submitted.

2. The file may be circulated to M.(P.W.) for approval of the Draft order.

T.P.K.
3-6-53

T.R.
3-6-53

S.K.
4-6-53

T.M.S.Mani
4-6-53.

N.Ranga Reddi
5-6-53.

(True copy)

K.6.6

SUPERINTENDENT.

6/6/53